

this view of social change to be simplistic because it does not take into account social interaction.

A more useful way, (but not necessarily conflicting) we believe, to summarize social changes, is to view the normative complex *as a system*. We should assert that as the family, moral, technological, business and government structures undergo change they are not replaced by a new monolithic complex of value and behavior structures, but rather by a multiplicity of new or changed structures which are still in the process of adjusting to each other. But all are interactive and adaptive. The total adaptive process is the social revolution we are living through. Multi-based social changes have engendered a dynamism of adjustment which taxes the imagination and wears patience thin.

III

There has been a wider acceptance of alternative forms of behavior among people than was true for the past, even the recent past. What seems to be evolving is *not* a monolithic system, but something more like a competitive system. It doesn't imply that each individual person makes his own life style. It implies that there are more life styles to choose from. Old people, women, groups, and others form groups which, wanting or requiring some legislative advantage, impinge upon government and upon the consciousness and conscience of society at large.

Individuals living and acting within these new social forms or norms seek protection and support from government for one of its functions is perceived as assistance. For the past half century government has probably regulated and compromised probably more than it has governed. This is to say government manages. Crises, i.e. complaints and apparently unresolvable dilemmas such as wars and depressions have been the targets of government management. Governments' great obvious concerns and successes have not been in the administrative field. On the contrary, government becomes important when public administration breaks down and crises occur.

Government has gotten bigger in response to the pressures placed upon it. But government has gotten bigger not as a monolithic enterprise, but rather *via* the development of series of discrete programs or projects, e.g., urban aid, civil liberties, trade union legislation, and individual protection against trade unions, trade union protection against employers, road building,