(direct management), 2] through the formation of *special companies* whose complete ownership is under the local body⁷, and 3] in regime of concession, by means of the direct allotment of the transport lines to public-owned or private-owned firms⁸. In particular, the indirect management through the resort to the special company institution has represented without doubt the most recurring model and this allows us to justify the peculiar ownership structure, namely more public-oriented, that characterizes the Italian LPT sector.

Table 1 - Local public transit: main traffic data for the road transport by separating local state-owned from private-owned companies (years 1985-1995)

Type of traffic index	Years	Local State-owned companies	%	Local private-owned companies	%	Total
Vehicles (number of buses)	1985 1990 1993 1994 1995	26,113 28,053 27,639 26,827 26,032	66 66 66 64 63	13,547 14,416 14,139 14,773 15,277	34 34 34 36 37	39,660 42,469 41,778 41,600 41,309
Number of service workers	1985 1990 1993 1994 1995	94,070 87,405 80,722 76,482 71,621	80 78 78 77 76	23,341 23,997 22,228 22,640 22,575	20 22 22 23 24	117,411 111,402 102,950 99,122 94,196
Passengers (in millions)	1993 1994 1995	3,090,611 3,122,765 2,995,127	87 87 85	460,061 462,448 513,768	13 13 15	3,550,672 3,585,213 3,508,895

Source: Ministry of Transport and Navigation (1997)

_

The legislative definition of the *special company* institution has changed out of all during the years with respect to what the legislator referred to in 1981, moving towards a larger autonomy from the owner local body as regards the managerial policy. At present this institute is regulated by the law n. 142/90, stating under the first paragraph of the article 23: "the special company is a local body's instrumental institution, incorporated and endowed with entrepreneurial autonomy and its own statute which was approved by the town council".

With regard to the granting of transport lines concessions, the law n. 151/81 referred to special regional ordinances, which had to establish: a] the term and the procedure of the allotment, b] the conditions for the practice, as regards the safety and the regularity of the services, c] the circumstances of rescission and d] the cases of interregional lines. The reform of the LPT sector, started in the second half of the nineties, has been attempting to introduce important innovations with regard to the process of awarding concessions, in particular by recommending the resort to competitive tendering (decree law n. 422/97), in order to promote the competition and encourage the allocative efficiency in the sector. However, as we well see in the paragraph 3, the regions and the local bodies have been revealing conspicuous delay in adopting such measures. This has raised the intervention of the National Antitrust Authority (AGCM) and has compelled to the emanation of new more stringent rules on the subject (decree law n. 400/99) to urge the regional and local authorities to conform to the guidelines of the reform.